

ITEM NO: 12

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|--------------------------|--|---------------------------------|--------------------|
| DECISION-MAKER: | OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE | | |
| SUBJECT: | FORWARD PLAN AND PERFORMANCE MONITORING | | |
| DATE OF DECISION: | 22 APRIL 2010 | | |
| REPORT OF: | HEAD OF POLICY AND IMPROVEMENT | | |
| AUTHOR: | Name: | Suki Sitaram | Tel: 023 8083 2060 |
| | E-mail: | Suki.sitaram@southampton.gov.uk | |

STATEMENT OF CONFIDENTIALITY

None

SUMMARY

This item enables the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive to ensure that forthcoming decisions made by the Executive benefit local residents. It also enables the Committee to discuss performance issues identified at the previous meeting with the appropriate Cabinet Member/ partner.

RECOMMENDATIONS:

- (i) That the Committee discusses the Forward Plan items listed in paragraph 4 of the report to highlight any matters which Members feel should be taken into account by the Executive when reaching a decision.

REASONS FOR REPORT RECOMMENDATIONS

1. To enable Members to identify any matters which they feel the Cabinet should take into account when reaching a decision.

CONSULTATION

2. The Forward Plan is considered by the Overview and Scrutiny Management Committee as a key part of the Council's decision-making consultation process.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

3. None.

DETAIL

4. The Forward Plan for the period April – July 2010 was published on 17th March 2010 and a copy was circulated to members of the Overview and Scrutiny Management Committee at their meeting on the same day. The following issues were identified for discussion with the Executive:

| Portfolio | Decision | Requested By |
|----------------------------------|---|---------------------|
| Children's Services and Learning | Approval of First Year Review of the Children and Young People's Plan 2009 -12 | Cllr Letts |
| Children's Services and Learning | Primary Review Phase 2: Pre-Statutory Consultation | Cllr Letts |
| Leisure, Culture and Heritage | Partnership arrangements for the Golf Course (Officer Key Decision to be considered on 11 th May 2010) | Cllr Letts |

5. Briefing papers responding to the Forward Plan items identified by members of the Committee are attached as appendices. Members are invited to use these papers to explore each of the issues with the relevant Cabinet Members.
6. Following consideration of the 3rd quarter 2009/10 budget and performance monitoring report at the last meeting, members of OSMC requested further information at the next meeting from the relevant Cabinet Members on the following performance indicators:
 - NI 132: Percentage of new social care clients aged 18 or over where the time from first contact with social services to completion of assessments is 4 weeks or less
 - NI 114: Percentage of pupils who are permanently excluded from school during the academic year
 - Budget monitoring - showing progress on implementation of savings proposals in relation to the details in paragraph 27 of the Joint Q3 Budget & Performance Monitoring Report presented to Cabinet.
7. For this meeting, the Forward Plan and performance issues will be sequenced by Portfolio to allow Cabinet Members to respond to questions on both aspects. At the time of writing arrangements for the timetabling of Cabinet Member attendance is still being completed and details will be given at the start of the meeting.

FINANCIAL/RESOURCE IMPLICATIONS

Capital

8. The detail for each item on the Forward Plan will be set out in the Executive decision making report issues prior to the decision being taken.

Revenue

9. The detail for each item on the Forward Plan will be set out in the Executive decision making report issues prior to the decision being taken.

Property

10. The detail for each item on the Forward Plan will be set out in the Executive decision making report issues prior to the decision being taken.

Other

11. The detail for each item on the Forward Plan will be set out in the Executive decision making report issues prior to the decision being taken.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

12. The duty to undertake overview and scrutiny is set out in Section 21 of the Local Government Act 2000.

Other Legal Implications:

13. None.

POLICY FRAMEWORK IMPLICATIONS

14. None.

SUPPORTING DOCUMENTATION

Appendices

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|----|--|
| 1. | Briefing Note on Approval of First Year Review of the Children and Young People's Plan 2009 -12 |
| 2. | Briefing Note on Primary Review Phase 2: Pre-Statutory Consultation |
| 3. | Briefing Note on Partnership arrangements for the Golf Course (Officer Key Decision to be considered on 11 th May 2010) |
| 4. | Briefing Note on NI 132: Percentage of new social care clients aged 18 or over where the time from first contact with social services to completion of assessments is 4 weeks or less |
| 5. | Briefing Note on NI 114: Percentage of pupils who are permanently excluded from school during the academic year |
| 6. | Briefing Note on Budget monitoring - showing progress on implementation of savings proposals in relation to the details in paragraph 27 of the Joint Q3 Budget & Performance Monitoring Report presented to Cabinet. |

Documents In Members' Rooms

| | |
|--|------|
| | None |
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Background Documents

Title of Background Paper(s) Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

| | | |
|--|------|--|
| | None | |
|--|------|--|

KEY DECISION No

WARDS/COMMUNITIES AFFECTED: All

Appendix 1

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|-------------------|--|------------------------------|--|
| REPORT TO: | OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE | | |
| SUBJECT: | Review of the Children and Young People's Plan 2009-12 | | |
| DATE | 22 April 2010 | | |
| REPORT OF: | Sue Allan, Head of Commissioning, Planning and Performance | | |
| AUTHOR: | Name: | Sue Allan | |
| | E-mail: | sue.allan@southampton.gov.uk | |

SUMMARY

The Southampton Children and Young People's Plan 2009-12 is the city's overarching, strategic plan for all services for children and young people in Southampton. The first review evaluates the work of the Children and Young People's Trust in implementing the first year of the plan 2009-12.

The review does not replace the Children and Young People's Plan 2009-2012. It sets out the adjustments needed and provides the updated actions and milestones planned for 2010-11, to be agreed by the Cabinet, to achieve improved outcomes in the priority areas identified by the plan.

DETAIL

1. This briefing offers an overview of the first year review of the Children and Young People's Plan 2009-12. It sets out the progress to date in the implementation of the Children and Young People's Plan and then identifies the new areas of focus for 2010-11.

The full draft version of the Children and Young People's Plan Review is available on the Children and Young People's Trust website at:

http://www.youngsouthampton.org/images/CYPP%202009-12%20Review%20DRAFT_tcm21-257104.pdf

2. The Southampton Children and Young People's Trust has been monitoring the progress made since the plan was published to ensure that work is on track and to consider whether local circumstances or needs have changed which would require the plan to be modified for the second year of its implementation.
3. The priorities within the Children and Young People's Plan 2009/12 reflected the most challenging issues for children and young people in the city. The first year saw some significant improvements in relation to all five outcomes:

Be Healthy

- a continued reduction of 15.5% in teenage conceptions against the 1998 baseline
- better access to sexual health services through recommissioning
- increased numbers of young people accessing substance misuse treatment, exceeding the target of 90 with an estimated outturn of 135
- a steady increase in the number of mothers initiating breastfeeding from 69.9% in 2003/4 to 76.3% in 2008/9
- improved information, advice and guidance for parents and carers

Stay Safe

- support for children and young people at risk of domestic violence and of 'hidden harms' of parental alcohol and drug use and those who go missing
- levels of bullying reduced by 24.7% from previous year as reported by children and young people
- information for children and young people with disabilities and their families
- access to child care for children and young people with disabilities
- placement stability for children looked after – improved from 12% of children looked after with three or placements in the year in 2008/9 to 6.8% in 2009/10 (third quarter)

Enjoy and Achieve

- improved educational attainment for 5, 7, 16 and 19 year olds
- closing the gap between children who do well and those vulnerable to poor outcomes
- the rate of improvement in GCSE performance at KS4 for young people living in priority neighbourhood areas closed significantly between 2007 and 2009
- improved early years and childcare provision
- fewer children are missing school because of fixed term exclusions
- good progress in reducing persistent absence in 2008/9
- the first phase of the Primary Review was completed by July 09
- access to computers for children looked after through a BECTA grant

Make a Positive Contribution

- improved support services for substance misuse and sexual health
- reduction in the reports of anti-social behaviour from the public and a fall in criminal damage
- fewer children and young people who are the victim of crime, or are involved in the criminal justice system for the first time
- recommissioning of new Positive Activities programmes

Achieve Economic Wellbeing

- fewer 16-18 year olds not in education, employment and training from 12.1% to 10% in the past nine months
- an increase in young people achieving Level 2 (from 59.9% in 2004/4 to 67% in 2008/9) and Level 3 qualifications (from 34.6% in 2003/4 to 40% in 2008/9)
- an increase in the number of young people staying in learning until 18 years from 85.1% in 2006 to 90.1% in 2009
- an increase to 66% in the number of young people completing an apprenticeship
- more assistance to families on out of work benefits in most deprived communities

Service Management

- better use of partners' resources through joint commissioning
- a multi-agency training programme with agreement to shared funding by trust partners
- more services delivered on a locality basis

4. Key areas for improvement: focus for the plan in 2010/11

The ten priorities identified in the Children and Young People's Plan 2009-2012 (appendix 1) will be retained in the review of the plan, with a sharper focus on specific areas that have been identified from performance and inspection information. A detailed updated and revised action plan will support these new areas of focus.

Be Healthy: areas for focus for 2010:

- Continue to improve outcomes for children under 5 years with a specific focus on breast-feeding, obesity, positive mental health and emotional wellbeing and immunisation through implementation of the Healthy Child Programme.
- Continue to improve outcomes for 5-19 year olds, with a specific focus on sexual health and teenage pregnancy, substance misuse, obesity and mental health and emotional wellbeing through implementation of the Healthy Child and Young Person Programme.
- Improve outcomes for disabled children, young people and their families and reduce inequalities by implementing recommendations from the joint disability review.
- Continue to improve access to evidence-based programmes to enable parents to develop the skills, knowledge and confidence to parent their children and young people effectively.
- Continue to develop and improve the current provision of individual and family support to enable parents to access appropriate information, advice and guidance and to receive timely assessment and referral to the support needed.
- Continue to review and improve relevant services and systems to reflect the changing needs of families.

Stay Safe: areas for focus for 2010:

- Continue to improve child protection practice and performance against statutory requirements to ensure children and young people are protected in a timely way.
- To improve the timescales and quality of initial and core assessments.
- Increasing understanding of the impact on children of domestic violence and developing services for 'medium risk' cases.
- Ensure effective joint working and agency responses to families exposed to 'hidden harm' (domestic violence, substance misuse and alcohol).
- To ensure rigorous, timely and outcome focused care planning and reviews for children looked after.
- To sustain the improvements in placement stability.

Enjoy and Achieve: areas for focus for 2010:

- To deliver a positive step-change in standards at Key Stage 2 and Key Stage 4.
- To deliver the Building Schools for the Future and Academies programme.
- To complete the procurement of Oasis Academy Lord's Hill and Oasis Academy M:
- To complete the first stage procurement for Building Schools for the Future.
- To complete the construction of Harefield Primary School, the new teaching block at Redbridge Community School and the new sports hall at Great Oaks School.
- To procure contractors for the Newlands Primary School and Bitterne Park Sixth Form projects.

Make a Positive Contribution: areas for focus for 2010:

- Improve service delivery through bringing together staff and resources from different agencies into three city locations.
- Continued to reduce the number of children and young people engaged in anti social behaviour by implementing within each locality area a programme of positive activities on Friday and Saturdays which supports children and young people to participate in more sport, leisure and cultural activities.
- Work to ensure there is a continued reduction in children and young people being the victims of crime or entering the youth justice system by working with the Safer City Partnership to provide a co-ordinated strategic approach to target activities where there is the greatest need.
- Continue to improve the image of children and young people in Southampton, by acknowledging their positive contribution and their achievements.

Achieve Economic Wellbeing: focus for 2010:

- Broaden learning opportunities for 14-19 year olds through Apprenticeships, Diplomas GCSEs and A' Levels.
- Implement Year 1 of the Foundation Learning Plan.
- Increase the number of young people engaged in applied/vocational learning and the number achieving these qualifications.
- Improve our data collection and analysis of information of children living in poverty.
- Undertake a Child Poverty Needs Assessment and develop a local action plan/strategy on tackling child poverty locally.
- Continue to close the gap between children who do well and those vulnerable to poor outcomes – for example children entitled to free school meals and/or from priority neighbourhoods than in non priority neighbourhoods.
- Improve take-up of Tax Credits including Child Tax Credit and Working Tax Credits.

Service Management: focus for 2010:

- Continue to improve the analysis of performance data to inform commissioning and locality working.
- Improve the integration of information systems between Southampton City Council and partner agencies.

- Continue to develop integrated working through the implementation of the Workforce Strategy.
 - Maximise opportunities for children and young people, particularly the most vulnerable, to express their views and influence services.
 - Continue to maximise the use of resources and target services towards achieving improved outcomes for children and young people through implementation of the joint commissioning strategy.
5. Detailed resource information will be available in the review of the plan but are not currently available on the web page.
 6. The review incorporates an action plan to achieve improvements in all five outcomes.

Appendix 2

| | | | |
|--------------------|--|---------------------------------|--------------------|
| RREPORT TO: | OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE | | |
| SUBJECT: | The Primary Review Phase 2: pre-statutory consultation | | |
| DATE | 22.4.10 | | |
| REPORT OF: | Kevin Verdon | | |
| AUTHOR: | Name: | Kevin Verdon | Tel: 023 8091 7593 |
| | E-mail: | Kevin.verdon@southampton.gov.uk | |

SUMMARY

This item will seek approval for pre-statutory consultation on proposals relating to the future provision of primary school places throughout the city from September 2011. The birth rate in Southampton has been rising for the past few years resulting in a significant and unprecedented increase in demand for places in the city's primary schools. Consideration is being given to increasing capacity in schools through a number of options. A report on the outcome of the pre-statutory consultation will be brought for decision, including any statutory proposals for changes to school organisation in the city.

DETAIL

1. The recent Primary School Review considered the options for the city centre and Freemantle areas of the city only. A new review needs to be undertaken now because the rise in pupil numbers is affecting the whole city.

School organisation planning is one of the essential responsibilities of the City Council, which has a statutory obligation to provide a school place for every child who needs one.

2. The demand for places in Reception Year has been rising over the last few years, but recently it has been increasing far more rapidly. This is due to a number of factors:
 - The increase in the birth rate, and significantly the likelihood of the more recent influx of eastern Europeans to have a higher birth rate than the indigenous population
 - Fewer families able to obtain a larger mortgage and so not able to move out of the city to the suburbs, for example to Hedge End, Chandlers Ford and Totton, resulting in more families requiring a school place in Southampton
 - The recession has resulted in fewer families entering private education

The table below illustrates this point:

| | Live births in Southampton 2002 - 2008 | | | | | | |
|---|--|-------|-------|-------|-------|-------|-------|
| Year | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 |
| Number of live births | 2,484 | 2,556 | 2,603 | 2,775 | 2,907 | 3,078 | 3,279 |
| Increase from previous year | - | 72 | 47 | 172 | 132 | 171 | 201 |
| %age increase from previous year | - | 3% | 2% | 7% | 5% | 6% | 7% |
| Index of live births | 100 | 103 | 105 | 112 | 117 | 124 | 132 |

Source: ONS

3. Every year since 2002 there has been an increase in live births over the previous year, but in more recent years, 2007 and 2008, the increase of 6% and 7% is higher than in more distant years of 2002 and 2003, 3% and 2% respectively. Overall the number of live births has risen from 2,484 in 2002 to 3,279 in 2008, an increase of 895 births overall or 32%. This is one of the highest increases in the country.
4. It is difficult to be exact about the causes of the rise in the birth rate. The average UK-born woman has 1.84 children – an increase of 10% in just four years – while women living here who were born abroad have about 2.5 children. The ONS figures show that nearly a quarter of babies in England and Wales in 2008 were born to mothers who came from outside the UK, most commonly women from Pakistan, Poland and India.
5. Southampton has been working on increasing the capacity of schools for some time now and will continue to do so. The focus at present is on the intake expected in September 2011 and September 2012. It is anticipated that the intake in September 2012 is going to be the peak – but by no means a spike or a blip. It is believed that demand for places will stay at or near this high level for some time to come.
6. The anticipated demand for places in September 2012 will come from children who were born between 1 September 2007 and 31 August 2008. This information was received in January 2009. The information is received as anonymous summary data by children's centres which has then to be manipulated to cluster groups and catchment areas.
7. The Published Admission Numbers (PANs) for each school for September 2012 have to be determined nearly 17 months in advance, therefore this means that consultation has to take place, in January/February of 2011 – a full 20 months beforehand. This means that agreement with regard to the expansion of schools and changes in PANs must be in place by the end of 2010 in order for a smooth passage for implementation in 2012.
8. Other Local Authorities are also experiencing similar difficulties. At a recent meeting in Oxfordshire attended by the Assets and Capital Strategy manager, it was revealed that Birmingham is looking at another 100 forms of entry and Leeds another 50. London boroughs worked together to produce a document called 'Do the Maths' which highlighted the need for extra primary places in the capital. There are many more examples.
It is mainly urban authorities that are experiencing the bulk of the increases with most shire counties not nearly so badly affected except in some pockets.
9. The government has released £300m to local authorities to assist them in providing extra places, but Southampton was only allocated £1m. This is nowhere near the amount of money needed to provide the accommodation required. An absolute minimum would be around £12m spread over the next 4 or 5 years. The cost of new schools would be considerably more. Southampton wrote to the Department of Children, Schools and Families in March 2010, providing evidence which suggested that Southampton had been treated unfairly. The response has not yet been received.

SUBJECT: Sport and Recreation Partnerships
DATE: 22 April 2010
RECIPIENT: Overview and Scrutiny Management Committee

SUMMARY:

1. This briefing paper provides an update on the Sport and Recreation Partnerships Project Package 1 – The Municipal Golf Course and content to be included in a Delegated officer's paper on 11 May 2010.

BACKGROUND and BRIEFING DETAILS:

2. On 28 July 2008 identified three key outcomes as the aspirations for this project:
 - Increased participation and widening of access for the Council's Leisure facilities
 - Improved quality and customer satisfaction
 - Reduced net cost
3. On 28 July 2008, the Cabinet approved a procurement process to secure partners to manage and operate some of the Council's Sport and Recreation facilities.

The procurement took the form of two packages:

- **'Package 1' - a 12 year contract** - The Municipal Golf Course and associated grounds maintenance and green keeping.
- **'Package 2' - a 15 year contract** - The Quays Eddie Read Swimming and Diving Complex, Bitterne Leisure Centre, Chamberlayne Leisure Centre, Sport Centre and outlying pitches, Southampton Water Activity Centre Woodmill Activity Centre and the Alpine Ski and Snowboard Centre (presently privately managed).

For the purpose of this report the packages will hereafter be referred to 'Package 1' and 'Package 2'.

4. Part of Package 2 was the consideration of the potential benefits to the Council in including in the procurement grounds maintenance for outlying sports pitches across the City. It should be noted that St Mary's Leisure Centre and Oaklands Swimming Pool were withdrawn from the process prior to the procurement being advertised as the view of the Council was that alternative options should be explored for the future management of these facilities.
5. At the meeting on 15th February 2010, Cabinet approved delegated authority to the Executive Director of Neighbourhoods, in consultation with the Executive Director of Resources and the Solicitor to Council following consultation with the Cabinet Member for Leisure, to appoint a preferred partner for the management and operation of Package 1 (Southampton Municipal Golf Course) in accordance with the framework as set out in confidential Appendix 2.

Appendix 3

6. The procurement process has identified that there are a range of benefits to the Council in securing a 12 year partnership for Package 1. By securing a partner it will contribute to meeting the Council's three main outcomes for its Sport and Recreation Services by:
- Increasing participation;
 - Providing a sustainable platform of investment that develops the Municipal Golf Course and services which includes addressing the repairs, maintenance and major equipment replacement for the life of the contract;
 - Creating opportunities to contribute to the City health issues;
 - Improving choice for customers by offering for example on line bookings and payment;
 - Providing resources to develop Golf participation for young people;
 - Sustain an annual payment to the Council throughout the life of the contract;
 - The Council will be entering into a partnership that will work together to improve and develop its existing site and facility provision but also explore new provision opportunities.

7. **Meeting the Council's Objectives**

The Cabinet set three key outcomes for this procurement process in July 2008. Detailed below is a summary of the Preferred Bidder's performance against these outcomes.

8. **Increasing Participation in Sport and Physical Activity**

The Preferred Bidder has produced a range of ideas which contribute to this Council aim, which is measured through the City's Local Area Agreement (2008-11). The Preferred Bidder made a commitment to increase participation and as proposed to introduce or develop such initiatives as:

- Increased participation - through sports development and outreach programme with targeted groups e.g.: people with disabilities/women and girls and in communities settings e.g. Schools. They anticipate increased roundage from a projected 65,401 in Year 1 to a projected 73,585 by Year 5.
- Increased overall participation – via potential capital investment at the Municipal Golf Course. The participation projections increase from a baseline in 2008/9 of 58,920 to 134,183 by year 5 if the investment projects are progressed. These proposals will be the subject of future members' decisions and the appropriate planning process.

The detail of the Preferred Bidder capital investment proposals will be part of the confidential appendix of the decision report for 11th May 2010.

9. **Improved Quality and Customer Satisfaction**

The Preferred Bidder meets the Council's expectations in this area and demonstrates evidence of higher quality provision and increased customer satisfaction through either its Method Statements or evidence through existing contracts. The Preferred Bidder will be expected to improve on the Council's performance through the Quest accreditation scheme incrementally over the course of the Contract and customer satisfaction will be measured twice a year and the Preferred Bidder is committed to meeting the Council targets which are:

- Achieving a minimum 1% per assessment cycle increase in Quest scores.
- The development of the current programme and continuation of discounts through the Get Active initiative.
- Contribute to the achievement of energy saving plans and targets.
- Achieving target scores agreed with Council in respect of customer satisfaction.
- All customer feedback analysed and necessary action taken.

This will be managed strongly through the client function of the Council.

10. **Reduced Net Subsidy**

Bids have been evaluated against the Council's Public Sector Comparator and the Preferred Bidder will be providing a guaranteed payment to the Council on an annual basis for the 12 years of the contract. The risk of adverse weather, recession etc will be the risk of the Preferred Bidder. It must be noted that bidders have been asked to factor in repairs and maintenance responsibilities into their management fees which would otherwise be picked up by the Council's centralised repairs and maintenance revenue fund. The Municipal Golf Course and associated facilities will also be subject to a much higher standard repairs and maintenance regime than the Council would be able to implement over the proposed contract period. Other key drivers of this procurement process were to encourage the bidders to develop and or contribute to:

- Investment in additional facilities and services
- Improved quality of the Municipal Golf Course and in particular tees and greens
- Increased junior golf development opportunities
- Maximise use of off peak time, increase competitions and society golf days

The Preferred Bidder will be taking the risk on securing income and deliver the increased participation targets.

RESOURCE/POLICY/FINANCIAL/LEGAL IMPLICATIONS:

11. **Policy**

The 2008/09 Corporate Improvement Plan identified "To develop a long term strategy to address the future management of and secure sustainable investment in the City Council's sports and recreation facilities" as one of the key actions for the Leisure and Culture Portfolio. This paper proposed the long term strategy referred to in the Corporate Improvement Plan.

12. **Capital Investment**

The Preferred Bidder has included a range of capital investments proposed over the duration of the contract funded through a range of sources.

Appendix 3

13. Revenue Implications

The current surplus profit provided to the Council from the Golf Course is £97,600. This does not include major maintenance costs which vary from year to year and are covered through a central repairs and maintenance fund. In addition, this figure would be reduced going forward (2011/12 onwards) as an Operations Manager would be required to oversee this service if it remained within the Council. Therefore the projected surplus if the facility continued to be managed by the Council would be £52,498. The Preferred Bidder has guaranteed to pay the Council more than £52,498 a year for the life of the 12 year contract. In addition the Preferred Bidder is taking the risk on factors such as adverse weather conditions, which has historically impact upon the Council surplus year end figures.

14. Leases

The Council will be agreeing a management lease which outlines the repairs and maintenance responsibilities of the Preferred Bidder. The Preferred Bidder will also be responsible for managing existing leases within the facilities in Package 1 including the Bowlers Restaurant and Cottages.

15. Repairs and Maintenance

The Preferred Bidder will take responsibility for all aspects for repairs and maintenance and in addition will be responsible for replacement of the Municipal Golf Course equipment. The Council will retain responsibility solely for the structure and latent defects of the buildings and in accepting these responsibilities the Council will have to reflect how it prioritises works under these responsibilities to ensure that no loss of income claims are made by the Preferred Bidder.

OPTIONS and TIMESCALES:

- (i) Delegated Officers will be receiving a paper offering a recommended Preferred Bidder and outlining the key benefits and risks relating to the Partnership on 11 May 2010. Within the report it will be recommending to proceed to complete commercial close with the Preferred Bidder as the most advantageous way forward for the Council's Sport and Recreation Municipal Golf Course and its customers.
- (ii) There is an option not to pursue the letting of contracts for Package 1. It is felt that not entering into a Partnership with a partner will fail to contribute to the Council's 3 key objectives for Sport and Recreation. The financial, quality and increased participation benefits outlined in this paper will not be fully achieved by maintaining the current operational model.
- (iii) Assuming the Delegated Officers agrees with the recommendations made in the decision paper, mobilisation of anticipated contracts for Package 1(12 years) will take place from late May 2010 through to an expected contract start date for the of 1 September 2010.

Appendices/Supporting Information:

| | | |
|--|----------------|-------------------------|
| Further Information Available From: | Name: | Mark Steward |
| | Tel: | 07796957146 |
| | E-mail: | mark@max-assoicates.com |

Appendix 4

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|-------------------|--|----------------------------------|---------------|
| REPORT TO: | OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE | | |
| SUBJECT: | Performance Report on NI 132: Percentage of new social care clients aged 18 or over where the time from first contact with social services to completion of assessment is four weeks or less | | |
| DATE | 22 nd April 2010 | | |
| REPORT OF: | Jane Brentor, Head of Health & Community Care | | |
| AUTHOR: | Name: | Caronwen Rees | Tel: Ext 2524 |
| | E-mail: | Caronwen.rees@southampton.gov.uk | |

SUMMARY

This report outlines current performance in relation to the completion of social care assessments and the action being taken to address the issue.

DETAIL

Background

1. This indicator measures the completion of assessments for community care need. Under the NHS and Community Care Act 1992, any individual who requests an assessment has the right to have this undertaken with them by the Local Authority. Assessments are considered as complete when they are authorised on the PARIS recording system. To achieve 'success' against this performance indicator, there should be no more than 28 days between receipt of referral and completion of assessment.
2. Current performance only achieves this in approximately 50 % of cases and is therefore poor. In the past under the Performance Assessment Framework indicator set this measure was divided into two as follows:
 - D55 start of assessment to completion – poor.
 - D56 start of assessment to provision of package –good

I.e. once started, the package was provided in a timely way; now the measure focuses on timeliness of assessment only.

The current poor performance is directly related to the high numbers of safeguarding referrals and the need to divert care management staffing to urgent and high priority safeguarding cases to the detriment of less urgent referrals for care assessment.

Action being taken

3. The lack of resources to deal with this issue was identified and a bid for 6 further front line was presented in the budget planning round. This was agreed and recruitment to these posts is now taking place. Vacancy management forms were submitted immediately post budget setting in February but HR delays have meant that the posts have only just gone out to advert. Efforts are being made to recruit to all 6 posts but there are likely to be the usual delays associated with CRB checks and people having to give

notice.

4. Existing analysis shows that the average case load for a qualified worker is 30.86 currently. This includes safeguarding and non safeguarding cases with the average length of time that a case is open being 105 days. The current case load is well above the national average and is not safely manageable in the long term. The numbers of safeguarding cases (which must continue to be prioritised) are continuing to increase. The demographic pressures also indicate that the numbers of Older People are increasing as is the number of those people with complex physical needs. To allow for this and for leave, sickness and training, it is considered that a care manager can manage approximately 60 cases per year. Multiplied by 6 this means 360 additional cases handled with six extra care managers.

The total waiting list for assessment is around 340. This indicates that the waiting list should be reduced or wholly managed by the end of the first full year following full recruitment. All other things being equal excellent performance in this indicator should be achieved by June 2011.

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|-------------------|---|---------------------------------|---------------|
| REPORT TO: | OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE | | |
| SUBJECT: | Performance Report on NI 114: Percentage of pupils who are permanently excluded from school during the academic year. | | |
| DATE | 22 nd April 2010 | | |
| REPORT OF: | Felicity Budgen and Paul Nugent | | |
| AUTHOR: | Name: | Bryn Roberts | Tel: Ext 7723 |
| | E-mail: | Bryn.roberts@southampton.gov.uk | |

SUMMARY

This report outlines current performance in relation to permanent exclusions in the city, sets out trends in performance and the actions being taken to address the issue.

DETAIL

Current performance relating to permanent exclusions in the city

1. Whilst fixed-term exclusions have reduced steadily, permanent exclusions have remained at similar levels as in previous years. The national average for permanent exclusions as a percentage of pupils on roll is currently 0.11%. In Southampton at present we are under the current national average at 0.077% for the academic year so far. It is anticipated, given what is known about the pattern of exclusions as the academic year progresses that, at the end of year the position will be close to the national average statistics. This would be an improvement to the last academic year where levels for 2008/2009 reached 0.121%.
2. In the last academic year we have identified that there has been a rise in the number of permanent exclusions for physical assaults and threatening behaviour against other pupils. There has been a rise of 15.3% for assaults on pupils to 28.6% compared with the academic year 2007/2008. This has been a significant factor, with exclusions for other reasons all showing a decline.
3. There has been a significant improvement in the number of permanent exclusions for disruptive behaviour in all schools. In the academic year 2007/2008 this accounted for nearly half of all permanent exclusion in the city, but there has been a decrease over the past two years of nearly 30%. This is attributed to the improved working and early identification between the local authority and the behaviour teams in schools. This would suggest that the management of pupils displaying poor behaviour is being managed well with the preventive/behaviour services being implemented in a more focussed and effective way.

Trends and outcomes

4. For the past two years there have been discernable trends in the data for year groups that are permanently excluded. Years 8 and 9 in key stage 3 present nearly half of the permanent exclusions and have consistently been the key year groups that present behaviour leading to exclusion. There has been analysis on the reasons for this, indicating that a lack of flexibility with regard to vocational provision and ineffective transition arrangements within

schools may play a part. Changes to 14-19 provision are designed to overcome these issues. There has been a small increase in the numbers of permanent exclusions from primary schools, from a low baseline of five, up to six. Already this year we have seen a 10% increase as of this time last academic year as more extreme behaviour is being displayed by pupils at an earlier age.

Prevention and action plans

5. Reducing exclusions continues to be a high priority and action plans are in place to improve training and support for schools and provide more targeted resources. There have been significant improvements to the support for schools in reducing exclusions over the past 18 months, with a more preventative/early identification ethos being adopted. Behaviour teams have been working closely to reduce duplication and a pro-active approach to identifying the needs of the pupils within schools has achieved improvement.
6. Behaviour and Attendance Partnership (BOSS- Better Outcomes for Southampton Students) have been introduced to address the key issues within secondary schools and raise the profile of the issue of exclusions as part of a city wide agenda rather than an individual schools point of view.
7. Appendix 1 (Weakness 10) in the APA document has a more in-depth vision of progress and actions being taken.

REPORT OF: HEAD OF FINANCE
 REPORT TO: OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
 DATE OF MEETING: 22 APRIL 2010
 SUBJECT: DELIVERY OF SAVINGS 2009/10

SUMMARY

OMSC requested an updated on the position with regard to the delivery of savings in 2009/10. The third quarter performance and financial monitoring report was presented to Cabinet on 15th February 2010 and this report seeks to provide updated information of the position as at the end of Month 11 (February) as requested.

BACKGROUND

1. Savings proposals of £11.3M were approved by Council in February 2009 as part of the overall budget package for 2009/10. The delivery of these savings is key to the financial position of the authority and below is a summary of the progress as at the end of the third quarter:

| Portfolio | Implemented and Saving Achieved % | Not Yet Fully Implemented and Achieved But Broadly on Track % | Not on Track to be Implemented % |
|--------------------------------|-----------------------------------|---|----------------------------------|
| Adult Social Care & Health | 96.6 | 3.4 | 0.0 |
| Children's Services | 78.4 | 1.1 | 20.5 |
| Economic Development | 86.5 | 1.0 | 12.5 |
| Environment & Transport | 56.3 | 5.6 | 38.0 |
| Housing & Local Services | 77.7 | 22.3 | 0.0 |
| Leader's Portfolio | 100.0 | 0.0 | 0.0 |
| Leisure Culture & Heritage | 55.2 | 36.7 | 8.1 |
| Resources & Workforce Planning | 94.4 | 0.0 | 5.6 |
| Young People & Skills | 100.0 | 0.0 | 0.0 |
| Total General Fund | 81.2 | 5.5 | 13.3 |

2. The overall shortfall in the delivery of the savings proposals at the end of the third quarter was forecast as £1,067,000 or 9.5% as for some of the proposals, whilst the saving may not have been on track to be fully implemented, progress had been made towards delivery of the financial outcomes
3. The financial implications of the delivery of these proposals was reflected in the overall forecast position, which was an under spend of £288,200, and areas of ongoing concern were fully reviewed and appropriate action plans put into place.

BRIEFING DETAILS

4. The position has been updated as at the end of Month 11 (February) and below is an updated summary of progress:

| Portfolio | Implemented and Saving Achieved % | Not Yet Fully Implemented and Achieved But Broadly on Track % | Not on Track to be Implemented % |
|--------------------------------|--|--|---|
| Adult Social Care & Health | 100.0 | 0.0 | 0.0 |
| Children's Services | 78.4 | 1.1 | 20.5 |
| Economic Development | 86.5 | 1.0 | 12.5 |
| Environment & Transport | 56.3 | 5.6 | 38.0 |
| Housing & Local Services | 100.0 | 0.0 | 0.0 |
| Leader's Portfolio | 100.0 | 0.0 | 0.0 |
| Leisure Culture & Heritage | 91.9 | 0.0 | 8.1 |
| Resources & Workforce Planning | 94.4 | 0.0 | 5.6 |
| Young People & Skills | 100.0 | 0.0 | 0.0 |
| Total General Fund | 85.3 | 1.4 | 13.3 |

5. The overall shortfall in the delivery of the savings proposals at the end of Month 11 is still forecast as £1,067,000 or 9.5%, as for some of the proposals, whilst the saving may not be on track to be implemented, progress had been made towards delivery of the financial outcomes.
6. For Adult, Social Care & Health, Housing & Local Services and also Leisure, Culture & Heritage all of those savings proposals which were broadly on track have now been fully implemented and the saving achieved.
7. There remain a number of key areas where proposals are not on track to be implemented and where the progress made towards the delivery of the financial outcomes has been impacted by external factors.
8. The variance within Children's Services relates almost entirely to the inability to meet the decrease in costs associated with looked after children. A reduction of over £400,000 had been assumed by moving high dependency children from expensive external placements to the Council's own foster carers.
9. Whilst there has been a shift towards the number of children looked after within internal foster placements, the number of children requiring care has increased dramatically during this financial year mainly as a result of the recession and the additional strain that this places on families.
10. It would therefore be more accurate to say that this particular savings proposal had been implemented but that due to other factors, the financial benefits had not been realised.
11. Within Environment & Transport, the variance relates to two main areas :-

- A sum of £350,000 had been included for the letting of a bus shelters contract throughout the City. Given the current recession it was felt better to delay this until more favourable economic conditions arose.
- The budget contained assumed additional income from car parking and crematorium fees. There has been a significant decrease in parking income due to the recession, which has mean that this target has not been met and the number of cremations continues to fall below predicted levels (although in both cases, the changes to fees approved within the budget were implemented).

12. These are the material items and they more than account for the shortfall of £1,067,000.

RESOURCES/POLICY/FINANCIAL/LEGAL IMPLICATIONS

13. The impact of all of these issues has been taken into account in the overall forecast for the General Fund which was an under spend of £288,200 as at the end of the third quarter.

14. Any implications for the budget for 2010/11 and future years has been addressed.

SUMMARY OF EFFICIENCIES, ADDITIONAL INCOME AND SERVICE REDUCTIONS

| Portfolio | 2009/10 | | | | ACHIEVEMENT | | |
|--------------------------------|----------------|----------------|--------------------|-----------------|---------------------------------|---|--------------------------------|
| | Efficiencies | Income | Service Reductions | Total | Implemented and Saving Achieved | Not Yet Fully Implemented and Achieved But Broadly on Track | Not on Track to be Implemented |
| | £000's | £000's | £000's | £000's | % | % | % |
| Adult Social Care & Health | (2,330) | (562) | (7) | (2,899) | 100.0% | 0.0% | 0.0% |
| Children Services | (1,081) | (744) | (448) | (2,273) | 78.4% | 1.1% | 20.5% |
| Economic Development | (379) | (35) | (90) | (504) | 86.5% | 1.0% | 12.5% |
| Environment & Transport | (1,426) | (665) | (210) | (2,301) | 56.3% | 5.6% | 38.0% |
| Housing & Local Services | (432) | (23) | (533) | (988) | 100.0% | 0.0% | 0.0% |
| Leaders | (279) | (20) | 0 | (299) | 100.0% | 0.0% | 0.0% |
| Leisure, Culture & Heritage | (269) | (35) | (67) | (371) | 91.9% | 0.0% | 8.1% |
| Resources & Workforce Planning | (716) | (366) | 0 | (1,082) | 94.4% | 0.0% | 5.6% |
| Young People & Skills | (342) | (64) | (125) | (531) | 100.0% | 0.0% | 0.0% |
| | (7,254) | (2,514) | (1,480) | (11,247) | 85.3% | 1.4% | 13.3% |
| Achievement | (6,830) | (1,924) | (1,427) | (10,180) | | | |
| Shortfall | | | £ | (1,067) | | | |

% 9.5%