

# Scrutiny Inquiry Panel - Reducing Domestic Abuse

Thursday, 31st January, 2019  
at 6.00 pm

## **PLEASE NOTE TIME OF MEETING**

Conference Room 3 - Civic Centre

This meeting is open to the public

### **Members**

Councillor Coombs  
Councillor Galton  
Councillor Harwood  
Councillor Laurent  
Councillor McEwing  
Councillor Mitchell  
Councillor Payne

Democratic Support Officer  
Emily Goodwin  
Tel. 023 8083 2302  
Email: [emily.goodwin@southampton.gov.uk](mailto:emily.goodwin@southampton.gov.uk)

### **Contact**

Scrutiny Manager  
Mark Pirnie  
Tel: 023 8083 3886  
Email: [mark.pirnie@southampton.gov.uk](mailto:mark.pirnie@southampton.gov.uk)

## PUBLIC INFORMATION

### **Role of Scrutiny Panel Inquiry – Reducing Domestic Abuse**

The Overview and Scrutiny Management Committee have instructed the Scrutiny Panel to undertake an inquiry into reducing domestic abuse.

**Purpose:** To consider what more may be done in Southampton to reduce domestic abuse with a focus on preventing people from abusing their intimate partner.

**Use of Social Media:-** The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public. Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so. Details of the Council's Guidance on the recording of meetings is available on the Council's website.

The [Southampton City Council Strategy \(2016-2020\)](#) is a key document and sets out the four key outcomes that make up our vision.

- Southampton has strong and sustainable economic growth
- Children and young people get a good start in life
- People in Southampton live safe, healthy, independent lives
- Southampton is an attractive modern City, where people are proud to live and work

### **Public Representations**

At the discretion of the Chair, members of the public may address the meeting about any report on the agenda for the meeting in which they have a relevant interest.

**Smoking policy** – the Council operates a no-smoking policy in all civic buildings.

**Mobile Telephones** – please turn off your mobile telephone whilst in the meeting.

**Fire Procedure** – in the event of a fire or other emergency a continuous alarm will sound and you will be advised by Council officers what action to take.

**Access** – access is available for the disabled. Please contact the Democratic Support Officer who will help to make any necessary arrangements.

### **Dates of Meetings: Municipal Year**

<b>2019</b>
31 January
21 February
7 March
18 April

## CONDUCT OF MEETING

### **TERMS OF REFERENCE**

The general role and terms of reference of the Overview and Scrutiny Management Committee, together with those for all Scrutiny Panels, are set out in Part 2 (Article 6) of the Council's Constitution, and their particular roles are set out in Part 4 (Overview and Scrutiny Procedure Rules – paragraph 5) of the Constitution.

### **BUSINESS TO BE DISCUSSED**

Only those items listed on the attached agenda may be considered at this meeting.

### **RULES OF PROCEDURE**

The meeting is governed by the Council Procedure Rules and the Overview and Scrutiny Procedure Rules as set out in Part 4 of the Constitution.

### **QUORUM**

The minimum number of appointed Members required to be in attendance to hold the meeting is 3.

## **DISCLOSURE OF INTERESTS**

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

### **DISCLOSABLE PECUNIARY INTERESTS**

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

(iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.

(iv) Any beneficial interest in land which is within the area of Southampton.

(v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.

(vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.

(vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:

- a) the total nominal value for the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
- b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

### **Other Interests**

A Member must regard himself or herself as having an 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

### **Principles of Decision Making**

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

## AGENDA

### **1 APOLOGIES AND CHANGES IN MEMBERSHIP (IF ANY)**

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

### **2 ELECTION OF CHAIR AND VICE-CHAIR**

To elect the Chair and Vice Chair for the Municipal Year 2018/19.

### **3 DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS**

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

### **4 DECLARATIONS OF SCRUTINY INTEREST**

Members are invited to declare any prior participation in any decision taken by a Committee, Sub-Committee, or Panel of the Council on the agenda and being scrutinised at this meeting.

### **5 DECLARATION OF PARTY POLITICAL WHIP**

Members are invited to declare the application of any party political whip on any matter on the agenda and being scrutinised at this meeting.

### **6 STATEMENT FROM THE CHAIR**

### **7 INQUIRY TERMS OF REFERENCE** (Pages 1 - 4)

Report of the Director, Legal and Governance recommending that the Panel note the terms of reference and discuss, amend and approve a final version of the outline inquiry project plan.

### **8 REDUCING AND PREVENTING PEOPLE FROM BECOMING PERPETRATORS OF DOMESTIC ABUSE IN SOUTHAMPTON - INTRODUCTION, CONTEXT AND BACKGROUND** (Pages 5 - 8)

Report of the Director, Legal and Governance requesting that the Panel consider the comments made by the invited guests and use the information provided as evidence in the review.

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# Agenda Item 7

<b>DECISION-MAKER:</b>	SCRUTINY INQUIRY PANEL		
<b>SUBJECT:</b>	INQUIRY TERMS OF REFERENCE		
<b>DATE OF DECISION:</b>	31 JANUARY 2019		
<b>REPORT OF:</b>	SERVICE DIRECTOR – LEGAL AND GOVERNANCE		
<b><u>CONTACT DETAILS</u></b>			
<b>AUTHOR:</b>	<b>Name:</b>	<b>Mark Pirnie</b>	<b>Tel: 023 8083 3886</b>
	<b>E-mail:</b>	<b>Mark.pirnie@southampton.gov.uk</b>	
<b>Director</b>	<b>Name:</b>	<b>Richard Ivory</b>	<b>Tel: 023 8083 2794</b>
	<b>E-mail:</b>	<b>Richard.ivory@southampton.gov.uk</b>	
<b>STATEMENT OF CONFIDENTIALITY</b>			
None			
<b>BRIEF SUMMARY</b>			
<p>On 15th November 2018 the Overview and Scrutiny Management Committee (OSMC) agreed the terms of reference for a scrutiny inquiry looking at reducing and preventing perpetrators of domestic abuse in Southampton.</p> <p>The outline project plan for the inquiry identifies themes for each meeting. This report invites the Panel to note the terms of reference and to amend and approve a final version of the outline inquiry project plan.</p>			
<b>RECOMMENDATIONS:</b>			
	(i)	That the terms of reference set out in Appendix 1 be noted.	
	(ii)	That the Panel discuss, amend and approve a final version of the attached outline inquiry project plan allowing for sufficient flexibility and the availability of suitable witnesses.	
<b>REASONS FOR REPORT RECOMMENDATIONS</b>			
1.	To enable the Scrutiny Inquiry Panel to commence the evidence gathering process.		
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>			
2.	There are numerous options that could be included within the attached draft terms of reference. The version attached reflects the feedback from the OSMC.		
<b>DETAIL (Including consultation carried out)</b>			
3.	The OSMC agreed the outline terms of reference for a scrutiny inquiry looking at the future of work in Southampton on 15 November 2018.		
4.	Panel members are invited to note the terms of reference and to amend and approve a final version of the attached outline inquiry project plan. The approved plan will then provide the structure to the subsequent meetings of this review, allowing for flexibility and the availability of suitable witnesses.		

5.	The outline inquiry project plan identifies that the review will be conducted over 4 meetings of the Scrutiny Inquiry Panel. It is envisaged that each of the inquiry meetings will last for approximately two hours.	
<b>RESOURCE IMPLICATIONS</b>		
<b><u>Capital/Revenue</u></b>		
6.	Resources to support the scrutiny review will come from existing budgets.	
<b><u>Property/Other</u></b>		
7.	N/A	
<b>LEGAL IMPLICATIONS</b>		
<b><u>Statutory power to undertake proposals in the report:</u></b>		
8.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.	
<b><u>Other Legal Implications:</u></b>		
9.	None	
<b>RISK MANAGEMENT IMPLICATIONS</b>		
10.	None	
<b>POLICY FRAMEWORK IMPLICATIONS</b>		
11.	None	
<b>KEY DECISION</b>		No
<b>WARDS/COMMUNITIES AFFECTED:</b>		None directly as a result of this report
<b><u>SUPPORTING DOCUMENTATION</u></b>		
<b>Appendices</b>		
1.	Terms of Reference and Draft Inquiry Plan	
<b>Documents In Members' Rooms</b>		
1.	None	
<b>Equality Impact Assessment</b>		
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?		No
<b>Data Protection Impact Assessment</b>		
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?		No
<b>Other Background Documents: Equality Impact Assessment and Other Background documents available for inspection at:</b>		
Title of Background Paper(s)		Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None	

## **Reducing and Preventing People from Becoming Perpetrators of Domestic Abuse in Southampton**

### **Terms of Reference and Draft Inquiry Plan**

#### **1. Scrutiny Panel Membership:**

- a) Councillor McEwing
- b) Councillor Coombs
- c) Councillor Galton
- d) Councillor Harwood
- e) Councillor Laurent
- f) Councillor Mitchell
- g) Councillor Payne

#### **2. Purpose:**

To consider what more may be done in Southampton to reduce domestic abuse with a focus on preventing people from abusing their intimate partner.

#### **3. Background:**

- Southampton has high levels of reported domestic abuse.
- Domestic related violence accounted for 29.1% of total crime in Southampton in 2015/16.
- 1,065 children and young people are identified as living in violent homes in the city where a parent is a victim of high risk DSA (Domestic and Sexual Abuse)
- A 2015 focus group with frontline workers and survivors of DSA in Southampton showed that inter-generational DSA is high.
- A 2015 focus group with frontline workers and survivors of DSA in Southampton showed that inter-generational DSA is high i.e. that domestic abuse can cluster throughout successive generations of a family.

#### **4. Objectives:**

- a) To develop understanding from a national and local level of domestic abuse, patterns of offending, and risk factors associated with perpetrators of domestic abuse.
- b) To consider the prevalence of perpetrating domestic abuse in Southampton; the services that are currently available across the life course in Southampton to reduce the likelihood of people becoming perpetrators of domestic abuse; the effectiveness of the services and gaps in provision.
- c) To identify what is being done elsewhere in preventing people from being perpetrators of domestic abuse and identify if these principals or initiatives could be introduced in Southampton.

#### **5. Methodology:**

- a) Undertake desktop research.
- b) Seek stakeholder views.
- c) Identify best practice.
- d) Seek views of experts.

## **6. Proposed Timetable:**

Four meetings between January 2019 and April 2019.

## **7. Draft Inquiry Plan (Subject to the availability of speakers)**

### **Meeting 1: 31 January 2019**

- Introduce, Context, Background
  - Definition of domestic abuse, including the scope of this scrutiny inquiry as focussing on abuse between intimate partners;
  - Description of perpetrators of domestic abuse nationally and in Southampton;
  - What we already know about risk factors and patterns of domestic abuse between intimate partners.

#### To be invited:

- Sarah Kirkpatrick, Respect UK
- Dan King, Service Lead - Intelligence & Strategic Analysis, SCC
- Karen Marsh, IDVA Service Manager, SCC

### **Meeting 2: 21 February 2019**

- The local Southampton Policy framework and services designed to reduce the likelihood of people becoming perpetrators of domestic abuse.
  - What are the local intervention services – What works, what does not, where are the gaps?

#### To be invited:

- Tracy Rutherford, Hampton Trust
- Yellow Door
- Representatives from the Domestic and Sexual Abuse Strategic Group that monitors, on behalf of the Safe City Partnership, the delivery of the Domestic and Sexual Abuse Strategy

### **Meeting 3: 7 March 2019**

- Innovation and best practice – What can Southampton learn from other cities and programmes? Can we replicate or adopt these practises in Southampton? What else do we need to find out?
  - Literature Review

#### To be invited:

TBD

### **Meeting 4: 18 April 2019**

- Panel to agree a final report

# Agenda Item 8

<b>DECISION-MAKER:</b>	SCRUTINY INQUIRY PANEL		
<b>SUBJECT:</b>	REDUCING AND PREVENTING PEOPLE FROM BECOMING PERPETRATORS OF DOMESTIC ABUSE IN SOUTHAMPTON – INTRODUCTION, CONTEXT AND BACKGROUND		
<b>DATE OF DECISION:</b>	31 JANUARY 2019		
<b>REPORT OF:</b>	SERVICE DIRECTOR – LEGAL AND GOVERNANCE		
<b><u>CONTACT DETAILS</u></b>			
<b>AUTHOR:</b>	<b>Name:</b>	Mark Pirnie	<b>Tel:</b> 023 8083 3886
	<b>E-mail:</b>	Mark.pirnie@southampton.gov.uk	
<b>Director</b>	<b>Name:</b>	Richard Ivory	<b>Tel:</b> 023 8083 2794
	<b>E-mail:</b>	Richard.ivory@southampton.gov.uk	
<b>STATEMENT OF CONFIDENTIALITY</b>			
None			
<b>BRIEF SUMMARY</b>			
<p>In accordance with the inquiry plan, for the opening meeting of the ‘Reducing and Preventing People from Becoming Perpetrators of Domestic Abuse in Southampton Inquiry’ the Panel will be considering the following issues:</p> <ul style="list-style-type: none"> <li>• Definition of domestic abuse, including the scope of this scrutiny inquiry as focussing on abuse between intimate partners;</li> <li>• Description of perpetrators of domestic abuse nationally and in Southampton;</li> <li>• What we already know about risk factors and patterns of domestic abuse between intimate partners.</li> </ul>			
<b>RECOMMENDATIONS:</b>			
	(i)	The Panel is recommended to consider the comments made by the invited guests and use the information provided as evidence in the review.	
<b>REASONS FOR REPORT RECOMMENDATIONS</b>			
1.	To enable the Panel to compile a file of evidence in order to formulate findings and recommendations at the end of the review process.		
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>			
2.	None		
<b>DETAIL (Including consultation carried out)</b>			
3.	For the opening meeting of the Inquiry Sara Kirkpatrick, Services and Development Manager at Respect, has been invited to deliver the keynote speech. Respect are the UK domestic abuse charity providing the national voice on perpetrators, male victims and young people. They have developed standards and accreditation for services working with perpetrators and the Respect Accreditation Standard is the benchmark for the provision of quality interventions with men who use violence against their female partners.		

4.	This will be followed by a joint presentation from Dan King, Southampton City Council's Service Lead for Intelligence and Strategic Analysis, and Karen Marsh, IDVA (Independent Domestic Violence Advisor) Service Manager at the Council. They will provide the Panel with an overview of domestic abuse in Southampton.	
5.	The guests invited to present information at the meeting will take questions from the Panel relating to the evidence provided. Copies of any presentations will be made available to the Panel.	
<b>RESOURCE IMPLICATIONS</b>		
<b><u>Capital/Revenue</u></b>		
6.	N/A	
<b><u>Property/Other</u></b>		
7.	N/A	
<b>LEGAL IMPLICATIONS</b>		
<b><u>Statutory power to undertake proposals in the report:</u></b>		
8.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.	
<b><u>Other Legal Implications:</u></b>		
9.	None	
<b>RISK MANAGEMENT IMPLICATIONS</b>		
10.	None	
<b>POLICY FRAMEWORK IMPLICATIONS</b>		
11.	None	
<b>KEY DECISION</b>		No
<b>WARDS/COMMUNITIES AFFECTED:</b>		None directly as a result of this report
<b><u>SUPPORTING DOCUMENTATION</u></b>		
<b>Appendices</b>		
1.		
<b>Documents In Members' Rooms</b>		
1.	None	
<b>Equality Impact Assessment</b>		
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?		No
<b>Data Protection Impact Assessment</b>		
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?		No
<b>Other Background Documents: Equality Impact Assessment and Other Background documents available for inspection at:</b>		

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

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