

COUNCIL MEETING

Wednesday, 19th September,
2018
at 2.00 pm

Council Chamber - Civic Centre

This meeting is open to the public

Members of the Council

The Mayor – Chair

The Sheriff – Vice-chair

Leader of the Council

Members of the Council (See overleaf)

Contacts

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WARD	COUNCILLOR	WARD	COUNCILLOR
Bargate	Bogle Noon Dr Paffey	Millbrook	Furnell Galton Taggart
Bassett	Hannides B Harris L Harris	Peartree	Bell Houghton Keogh
Bevois	Barnes-Andrews Kataria Rayment	Portswood	Claisse Mitchell Savage
Bitterne	Jordan Murphy Streets	Redbridge	McEwing Pope Whitbread
Bitterne Park	Fuller Harwood White	Shirley	Chaloner Coombs Kaur
Coxford	Morrell D Thomas T Thomas	Sholing	J Baillie Guthrie Wilkinson
Freemantle	Leggett Parnell Shields	Swaythling	Fielker Mintoff Vassiliou
Harefield	P Baillie Fitzhenry Laurent	Woolston	Mrs Blatchford Hammond Payne

PUBLIC INFORMATION

Role of the Council

The Council comprises all 48 Councillors. The Council normally meets six times a year including the annual meeting, at which the Mayor and the Council Leader are elected and committees and sub-committees are appointed, and the budget meeting, at which the Council Tax is set for the following year.

The Council approves the policy framework, which is a series of plans and strategies recommended by the Executive, which set out the key policies and programmes for the main services provided by the Council. It receives a summary report of decisions made by the Executive, and reports on specific issues raised by the Overview and Scrutiny Management Committee. The Council also considers questions and motions submitted by Council Members on matters for which the Council has a responsibility or which affect the City.

PUBLIC INVOLVEMENT

Questions:- People who live or work in the City may ask questions of the Mayor, Chairs of Committees and Members of the Executive. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.8)

Petitions:- At a meeting of the Council any Member or member of the public may present a petition which is submitted in accordance with the Council's scheme for handling petitions. Petitions containing more than 1,500 signatures (qualifying) will be debated at a Council meeting. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.1)

Representations:- At the discretion of the Mayor, members of the public may address the Council on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

Deputations:- A deputation of up to three people can apply to address the Council. A deputation may include the presentation of a petition. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.7)

MEETING INFORMATION

Use of Social Media:- The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public.

Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so.

Details of the Council's Guidance on the recording of meetings is available on the Council's website.

Mobile Telephones – Please switch your mobile telephones to silent whilst in the meeting.

The Southampton City Council Strategy (2016-2020) is a key document and sets out the four key outcomes that make up our vision.

- Southampton has strong and sustainable economic growth
- Children and young people get a good start in life
- People in Southampton live safe, healthy, independent lives
- Southampton is an attractive modern City, where people are proud to live and work

Access – Access is available for disabled people. Please contact the Council Administrator who will help to make any necessary arrangements

Smoking policy – The Council operates a no-smoking policy in all civic buildings

Fire Procedure – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised by Council officers what action to take.

Proposed dates of meetings (Municipal year 2018/19)	
2018	2019
18 July	20 February (Budget)
19 September	20 March
21 November	15 May (AGM)

CONDUCT OF MEETING

FUNCTIONS OF THE COUNCIL

The functions of the Council are set out in Article 4 of Part 2 of the Constitution

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 16.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PECUNIARY INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship: Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.
- (iv) Any beneficial interest in land which is within the area of Southampton.
- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.
- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.
- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:
 - a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
 - b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

Other Interests

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

Service Director, Legal and Governance
Richard Ivory
Civic Centre, Southampton, SO14 7LY

Tuesday, 11 September 2018

TO: ALL MEMBERS OF THE SOUTHAMPTON CITY COUNCIL

You are hereby summoned to attend a meeting of the COUNCIL to be held on WEDNESDAY, 19TH SEPTEMBER, 2018 in the COUNCIL CHAMBER CIVIC CENTRE at 2:00pm when the following business is proposed to be transacted:-

1 APOLOGIES

To receive any apologies.

2 MINUTES (Pages 1 - 16)

To authorise the signing of the minutes of the Council Meeting held on 18th July, 2018, attached.

3 ANNOUNCEMENTS FROM THE MAYOR AND LEADER

Matters especially brought forward by the Mayor and the Leader.

4 DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

To receive any requests for Deputations, Presentation of Petitions or Public Questions.

5 EXECUTIVE BUSINESS REPORT (Pages 17 - 22)

Report of the Leader of the Council detailing the Executive business conducted since the last Executive Business Report on 18th July 2018.

6 MOTIONS

(a) Councillor Shields to move

“This Council is alarmed at the continuing financial crisis facing England’s adult and children’s social care systems which – between them account for over half of discretionary spending for upper tier local authorities like Southampton. This crisis is getting worse as a direct consequence of increased demand for Council-commissioned care services due to an ageing population and the negative impact of welfare reforms on vulnerable working age adults and their families. The problem is further compounded by the year-on-year Government reductions in Council finances since 2010 – with places like Southampton, hit particularly hard.

This Council accepts that local authority social care services up and down the country have reached a tipping point with some County Councils – like Northamptonshire, Somerset and West Sussex – facing bankruptcy. Moreover

the social care funding crisis also threatens our valued NHS as we celebrate its 70th anniversary. For too long have governments – of all colours – put off meaningful action to address the chronic underfunding of our social care system and we look forward later this year to receiving a (thrice delayed) Government Green Paper on adult social care. We applaud the Local Government Association initiative in producing its own Green Paper for adult social care and wellbeing ‘The Lives We Want to Lead’ and the local response to this by the City’s Health & Wellbeing Board and other partners.

This Council urges the Government to commit to long-term funding for adult social care services along the same lines as for the NHS – i.e. free at the point of need and funded through general taxation. In recognition that a commitment of this magnitude may take time to fully implement, we call on the Government to avert the pending crisis in adult social care (requiring £3.56 billion more by 2025 just to stand still) by ensuring an immediate injection of an extra £2 billion to England’s local authorities in the autumn statement specifically for health and social care. This Council urges the City’s three MPs to make urgent representations to the ministers of state for care and public health (both Hampshire MPs) to ensure that Southampton receives a fair funding deal from Government in order to deliver its statutory care and health responsibilities.“

(b) Councillor Mitchell to move

“This Council notes that Southampton has a relatively high incidence of domestic violence reporting and studies show that once in an unhealthy relationship economic abuse is one of the most common types of abuse faced by the abused partner.

This council believes that the system of paying universal credit to couples via a single household payment, rather than paying benefits to the separate individuals who claim, has the potential to exacerbate this kind of abuse by concentrating power and resources in the hands of a perpetrator.

This council recognizes that this puts individuals at further risk of coercive control and that it may also make it harder for them to leave an abusive relationship knowing they can’t put any money aside as a contingency without their abuser noticing.

This council believes that these sorts of barriers for victims of domestic abuse wanting to seek help are unacceptable.

Therefore this council will write to the Secretary of State for Work and Pensions and the Parliamentary Under-secretary of state for crime, safeguarding and vulnerability asking them to rethink this policy and pay non housing elements of universal credit to individual’s claimants as standard.”

(c) Councillor Galton to move

“This Council acknowledges the need to refocus and present a clear vision, with demonstrable local leadership, to create a clean and green City.

A Council determined to deliver a clean and green city in the quickest possible time would immediately change tack and work with our partners on the premise of incentivisation and not taxation; to produce the most sensible economic and long term sustainable solutions for creating a world class City.

We as a City Council will lead by setting a better example than we currently are; ensuring at every opportunity we take the whole City forward together.

This immediate change in Council approach and direction will be delivered by exploring and implementing innovative solutions such as:

- Getting our city moving - especially by reducing the impact our current traffic light system has on creating local congestion during peak hours.
 - Delivering cleaner air through natural filtration and environmental greening across the City.
 - A new local Council planning policy to fully recognise air quality in the planning process and ensuring greener development including eco roofs and walls come forward as our City grows and prospers.
 - Leading by example by having a cleaner and greener Council fleet and supporting and encouraging businesses to follow our lead.
 - Immediately implementing eco driver monitoring for all Council vehicles. Not only will this immediately deliver cleaner air, it will also save the Council money on fuel bills.”
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- Putting the focus on cleaner and safer residential zones where the pedestrian is a higher priority and traffic speed limits are naturally lower.
 - Working with businesses to facilitate a greener modal shift from people to goods.
 - Supporting our local taxi trade so that they are a leading example of cleaner travel within our City.”

(d) Councillor Keogh to move

Council is concerned about the significant decline in the number of apprentice starts since the introduction of the levy in 2017.

Council requests the appropriate Cabinet Member to write a joint letter signed by the Heads of the City's FE Institutions asking for the Government to start an immediate enquiry into why the levy is failing to deliver and what can be done to increase the quality and quantity of apprenticeship starts.

7 QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

To consider any question of which notice has been given under Council Procedure Rule 11.2.

8 APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

To deal with any appointments to Committees, Sub-Committees or other bodies as required.

9 SOCIAL MEDIA POLICY FOR MEMBERS (Pages 23 - 32)

Report of Director of Legal and Governance recommending a Social Media Policy for

Members, attached.

10 COMMISSIONING SUBSTANCE MISUSE SERVICES FOR ADULTS AND YOUNG PEOPLE IN SOUTHAMPTON □ (Pages 33 - 96)

Report of Cabinet Member for Community Wellbeing seeking approval of the arrangements for Commissioning Substance Misuse Services for Adults and Young People in Southampton, attached.

NOTE: There will be prayers by the Mayor's Chaplain John Attenborough in the Mayor's Reception Room at 1.45 pm for Members of the Council and Officers who wish to attend.



Richard Ivory
Director of Legal and Governance